

Message Text

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PAGE 01 JAKART 04403 130914 Z

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TO SECSTATE WASHDC 6460

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DMA WASHDC

C O N F I D E N T I A L JAKARTA 4403

E. O. 11652: GDS

AGS: MARR AS ID US

SUBJ: INDONESIA MAPPING AGREEMENT

REF: A) STATE 066468 B) JAKARTA 2903 C) STATE 040047

1. WE ARE SOMEWHAT CONCERNED OVER CHANGED FORMAT DESCRIBED IN REF A WHICH WOULD PROVIDE FOR TWO BILATERAL AGREEMENTS, A US-AUSTRALIA BILATERAL COVERING ASSISTANCE AND A US-INDONESIAN BILATERAL COVERING MAP EXCHANGE, RATHER THAN THE TRI-LATERAL US-AUSTRALIA-INDONESIA AGREEMENT ORIGINALLY CONCEIVED.

2. AS WE UNDERSTAND THE NEW CONCEPT, THE PROPOSED US-AUSTRALIA AGREEMENT WOULD PROVIDE FOR US ASSISTANCE TO AUSTRALIAN MAPPING EFFORTS IN INDONESIA. WHILE THE QUID PRO QUO TO BE PROVIDED BY AUSTRALIANS IS SOMEWHAT UNCLEAR TO US, IT WOULD APPEAR TO CONSIST OF THEIR PROMISING TO "TAKE COGNIZANCE" IN THE AUSTRALIAN-INDONESIAN MAPPING ARRANGEMENTS OF "US ASSISTANCE TO AUSTRALIAN OPERATIONS FOR WHICH US WOULD EXPECT TO RECEIVE COPIES OF MAPS, AERIAL PHOTOGRAPHY AND GEODETIC DATA PRODUCED BY INDONESIA". THE US-AUSTRALIAN AGREEMENT WOULD NOT APPARENTLY REQUIRE THE AUSTRALIANS TO GIVE US SUCH COPIES.

4. THE US-INDONESIAN BILATERAL WOULD, AS WE UNDERSTAND IT, PROVIDE FOR THE US TO GIVE TO INDONESIA-- PRESUMABLY ON A ONE-TIME BASIS-- COPIES OF EXISTING US MAPS AND CHARTS

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PAGE 02 JAKART 04403 130914 Z

OF INDONESIA". IN RETURN INDONESIA WOULD FOR AN INDEFINITE PERIOD PROVIDE TO THE US " COPIES OF MAPS, AERIAL PHOTOGRAPHY, AND GEODETIC DATA PRODUCED BY INDONESIA OR JOINTLY BY INDONESIA AND AUSTRALIA".

5. UNLESS WE HAVE MISREAD SITUATION, WE SEE TWO PROBLEMS IN ABOVE ARRANGEMENTS:

A) FIRST, THERE IS NO REQUIREMENT THAT GOA PROVIDE US WITH MAPS, AERIAL PHOTOGRAPHY AND GEODETIC DATA PRODUCED SOLELY BY AUSTRALIANS(AS WE CALLED FOR IN ORIGINAL TRI-LATERAL APPROACH);

B) SECOND, WE WOULD RUN RISK OF HAVING LITTLE LEVERAGE WITH INDONESIANS IF, FOR SOME REASON, THEY WERE TO HOLD UP ON GIVING US " COPIES OF MAPS, AERIAL PHOTOGRAPHY AND GEODETIC DATA PRODUCED BY INDONESIA OR JOINTLY BY INDONESIA AND AUSTRALIA." WE WOULD HAVE ALREADY RELEASED TO THE GOI

COPIES OF EXISTING US MAPS AND CHARTS OF INDONESIA, SO WOULD HAVE NO LEVERAGE THERE. WE WOULD THEREFORE BE FORCED TO WORK THROUGH THE AUSTRALIANS, AND THEIR MAPPING AGREEMENT WITH THE INDONESIANS (WHICH HOPEFULLY WOULD MAKE THE PRESCRIBED MENTION OF OUR PARTICIPATION IN THE MAPPING EFFORT), A LESS THAN SATISFACTORY METHOD WHICH COULD GIVE RISE TO MISUNDERSTANDINGS.

6. FOR THESE REASONS WE WOULD PREFER TO GO BACK TO THE TRI-LATERAL CONCEPT (REF C) IN WHICH (A) THERE IS SPECIFIC GOA OBLIGATION TO PROVIDE US WITH MAPS AND OTHER DATA PRODUCED SOLELY BY AUSTRALIA; AND (B) OBLIGATIONS OF AND BENEFITS TO EACH PARTY ARE ON A CONTINUING BASIS. TOUSSAINT

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